ExpLEA-Alner: Proposition and **Development of the Model-Driven Approach** to Incorporating Explainable AI in Network Intrusion Detection Systems for Law

Enforcement Agencies

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ABSTRACT 11

This paper explores the design and implementation of advanced information systems in Law Enforcement Agencies, focusing on how these systems harness artificial intelligence for actionable insights and enhanced operational efficiency, addressing the critical challenges of managing and interpreting vast data sets within Law Enforcement Agencies, where the role of sophisticated information systems has become increasingly central. This paper presents the design, development, and deployment of an advanced Network Intrusion Detection System powered by Machine Learning, integrated with Cyber Threat Intelligence and explainable AI capabilities. The presented system exemplifies a real-world application of Data Science and Machine Learning methodologies, crafted to enhance the operational effectiveness of Law Enforcement. It utilizes a model-driven architecture to process and analyze data from network traffic, effectively identifying and responding to cyberthreats in both real-time and in forensic mode. The development of this system embodies the commitment to pushing the envelope in information system innovation, focusing on practical deployment in high-stakes environments. Through the integration of xAI, transparency and interoperability are provided, supporting the trustworthiness and accountability of Law Enforcement operations. This paper not only explores the technological aspects of the presented system but also highlights its implications for security, operational efficiency, and ethical AI use within Law Enforcement contexts.

Keywords: Network Intrusion Detection Systems; explainable AI; Law Enforcement Agencies; xAI; Cybersecurity in Law Enforcement

INTRODUCTION

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Today, in the era of the omnipresent digitization of data, the officers working at Law Enforcement Agencies (LEAs) respond to major challenges in processing vast amounts of information, including crime statistics, information on human resources, as well as call detail records, number plate records, surveillance data, and so on. Not only do they have to uncover the possible patterns and relations emerging from the information 16 but also have to ensure interoperability across a multitude of systems and data formats. If the officers are not able to use the data to their full potential, it directly influences the quality of LEAs decision-making, as well as their capability to combat criminal activities, adapt to evolving threats and challenges, forecast future crimes; eventually, the inability to utilise all the potentially relevant data may affect public safety (3; 27; SAS).

In order to address this concern, artificial intelligence (AI) and machine learning (ML)-powered tools 22 23 have been successfully employed in the tasks of Law Enforcement, for over a decade now (1), worldwide (20). These advanced technologies give the officers the capabilities to leverage even the largest datasets, 24 actually helping save time and taxpayers' money (1; 6; 20). As Quest et al. (2018) see it, automation of 25 some processes is of great value, for solving the "serious crimes", but foremost for the "mundane crimes" -26 which normally require repetitive and tedious actions and hundreds of man-hours used. AI has the potential 27 to turn this time into mere minutes (12; 24). 28

One of the crucial systems leveraging AI in the context of Law Enforcement and data processing are 29

30 Network Intrusion Detection Systems (NIDS), which monitor network traffic in real-time to detect and

respond to cyberthreats, or allow to investigate previously gathered network traffic in search of nefarious

³² activity. Various network actors have numerous motivations to attack high-stake systems like the ones used

³³ by LEAs (21). By integrating ML algorithms, these systems offer an approach to detect anomalies and

³⁴ potential cybercriminal activities effectively. This capability is crucial, not only in safeguarding the data

integrity of LEAs but also in protecting the critical infrastructure on which these Agencies rely.

Yet, no matter if the advanced AI algorithms are used to track vehicles in live footage, recognize faces, 36 37 sift through massive datasets, analyze speech patterns during an interrogation or monitor network traffic for security threats, especially when very sensitive data is at stake, their black-box nature, i.e., the opacity 38 of the AI models becomes a pressing issue (5). In cases when the decision-making process of the AI 39 algorithms is not understandable for human operators, concerns are raised regarding accountability for 40 the algorithmic results. The possible ethical considerations stemming from this problem may go as far as 41 worrying about basic human rights being broken (11; 14). On top of that, the potential challenges resulting 42 from the lack of transparency may lead to an array of unfavourable consequences, such as apprehension 43 of the officers, public trust in AI being undermined, technological progress being slowed down, and the 44 development of new tools being hampered. Ultimately, the possible issues resulting from the lack of 45 transparency may eclipse the possible benefits that AI/ML models may bring to the operations of Law 46 Enforcement. 47

⁴⁸ Consequently, as a solution to this concern, experts have pointed out the need for the AI/ML tools ⁴⁹ used by LEAs to be made explainable and transparent (6; 11; 14). In this context, explainability relates to ⁵⁰ uncovering and presenting the reasoning behind algorithmic decisions in such a way that enables humans ⁵¹ to understand and interpret them (13). AI explainability (xAI) is not a new concept; it has been deemed "as ⁵² old as AI itself" (16). Yet, with AI booming, explainability has been in demand like never before; it has ⁵³ been anticipated it will remain a hot and relevant topic for years to come (9; 23).

With all this in mind, in this paper, the ongoing development of robust information systems designed 54 specifically for LEAs, which integrate ML and xAI to process and analyze vast datasets, transforming them 55 into operational insights are discussed. Specifically, a NIDS is proposed which has explainable AI features 56 integrated directly into the system, by means of ExpLEA-AIner, a solution for ensuring explainability, 57 interpretability, and transparency of AI/ML-based models. This integration is critical as it not only enhances 58 the trust in automated detection systems by making their decisions more interpretable to human operators 59 but also facilitates the broader adaptation of NIDS within Law Enforcement Agencies. The software has 60 been designed with ease of use as a principle so that any user could benefit from all the options it offers. 61

To date, there have been many explainability methods proposed. Yet, they rarely produce the same results; the need to measure the quality of explanations has been the topic of a heated scientific debate for a couple of years already. As of today, the consensus reached is that it is the user who ultimately decides on the usefulness and applicability of explanations (22). In response, the authors have incorporated a variety of explainability methods into the proposed software and NIDS. This inclusive approach allows users not only to understand the underlying decisions made by the AI but also to select the explanation method that best suits their operational context and personal comprehension needs.

The structure of this paper is as follows. Section 2, the Methodology section, is divided into two parts, describing the software architecture of the network intrusion detection system and the explainability component. This is followed by an exploration of the software functionalities in Section 3, detailed in separate sections for the network intrusion detection system and the explainability component. The Impact Section 4 evaluates the benefits and potential challenges introduced by these systems within Law Fallenges and implications of the study.

EXPLAINABLE INTRUSION DETECTION SYSTEM FOR LAW ENFORCE-MENT

77 Architecture of the proposed information system

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78 Architecture of the network intrusion detection system

79 This section outlines the design and development of a NIDS augmented with Cyber Threat Intelligence and

xAI systems, detailing its integration with LEA information systems and its role in enhancing real-time

data processing and threat detection capabilities. The proposed NIDS architecture consists of several key

⁸² components. Network traffic is captured using network probes from devices under surveillance, which

- is then transmitted to a centralized collector and forwarded to an Apache Kafka message bus. This data
 serves as input for the AI engine, which examines the traffic for indicators of cyberattacks.
- ¹In Fig. 1, the high-level architecture of the component has been presented.



Figure 1. The architecture of the solution presented.

86 Architecture of the innovative explainability component

The explainability tool presented provides the end user with an informative dashboard which allows them to pick the samples they want to evaluate, choose the AI/ML model the reasoning of which they want to understand, and then select one of the many explainability methods to use. The component then displays the results of the xAI algorithms directly to the user.

In Fig. 2, the high-level architecture of the xAI component has been presented. It starts with the user, who, after authentication can see the dashboard and issue requests. The tool uses a publish-subscribe bus to move samples around the different microservices.

The tool uses AI model integration interfaces, which handle communication with different productiongrade AI models. Following this, there are different data preprocessing services, which handle the transformation of data to be fit to use in different algorithms.

The software is packaged with a demonstrator model coming from the domain of network intrusion detection. Having picked the demo model and one of the example datapoints, the user can click 'Explain', and the sample is forwarded to the xAI component, where the particular explanation method can be chosen from a range of listed options.

The proposed NIDS has been designed to optimize real-time threat detection and analysis within stringent time constraints. Utilizing a model-driven architecture that incorporates advanced ML algorithms, the system swiftly processes and analyzes incoming network traffic data. This setup ensures that potential cyber threats are identified and evaluated instantaneously, facilitating immediate response. Key to this capability is the integration of an Apache Kafka message bus, which efficiently manages high-throughput data streams, enabling the system to handle vast amounts of information swiftly and reliably.

107 Software functionalities — network intrusion detection system

The network intrusion detection system processes and visualizes network traffic in real time via an 108 interactive dashboard, enhancing situational awareness for network operators. In the event of a detected 109 cyber threat, the system suggests appropriate countermeasures, drawing on intelligence from cyber threat 110 platforms and the MITRE ATT&CK database. The dashboard displays various analytical views, such as 111 time-series traffic analysis, volume per source IP, distribution of traffic by application layer, and protocol 112 113 usage, which are crucial for a comprehensive security posture assessment. The dashboard overview has been presented in Fig. 3. Upon detection of an anomaly, such as a Denial-of-Service (DoS) attack, the 114 system categorizes and displays the threat based on severity, encoded with colour indicators. The alert 115 remains in a pending state until reviewed by an operator (as shown in Fig.4). Detailed information about 116 each detected threat, including the source, target, data volume, and protocol involved, is systematically 117 118 presented, allowing for an informed response strategy. The screen showing the details of the attack has been shown in Fig.5. The presented network intrusion detection system introduces novel aspects that 119 differentiate it from existing solutions. Primarily, the integration of real-time, machine learning algorithms 120 enables the system to dynamically adapt to new threats, enhancing its ability to detect and respond to 121 anomalies with minimal human intervention. Additionally, the use of the MITRE ATT&CK framework 122 not only enriches the threat detection capabilities but also facilitates a comprehensive understanding of 123 attack vectors, which is often lacking in conventional systems. This approach allows for preemptive action 124





Figure 3. The dashboard of the NIDS solution.

based on predictive analytics and community-shared intelligence, significantly reducing response times

¹²⁶ and increasing the accuracy of threat classification.

CRITICAL 0	0 MAJOR	•	warning 0		MINOR 1	
filters	Alert ID	Status	Severity	Alert	Time	Action
ptember 14, 2016	824a1ce0-ac36-41ad-9755-277adbb88c7a	Pending	Minor	HTTP DoS	21.10.2023, 12:40:02	0
.ast 24 hours 👻			Rows per	page: 10 🔻	1-1 of 1 < >	
Alert Type 👻						
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Critical						
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Warning						



	A			0	0			
	Recognition of the attack Alert message	Verification of threat		Use mitigation	Problem solved			
	Warning A system has been detected intrusion, sus VERIFICATION OF THREAT	picious activity described as HTTP DoS, r	eview r	ecommendations and take action to prev	ent the threat.			
0	Source IPV4 172.16.10.24		▲	Attack Pattern HTTP DoS				
0	Destination IPV4 172.16.4.199		z	Pattern [ipv4-addr:value = '172.16.10.24']				
	Created 21.10.2023, 10:40:02		z	Name HTTP DoS by 172.16.10.24				
*	Protocols TCP		6	Severity Low				
•	Source Packets 14350							
۲	Destination Packets 14350							
•	Source Bytes 574000							
•	Destination Bytes 631400							
Atta	ack Description							

Figure 5. The details of the attack.

The dashboard design is another innovative aspect, presenting a comprehensive view of network traffic and threat intelligence in an intuitive manner. This not only aids in quick threat assessment but also supports detailed forensic analysis, allowing operators to make informed decisions swiftly. The structured alert handling process further ensures that each threat is addressed from initial detection through to resolution, guided by evidence-based strategies. Such end-to-end integration of advanced technologies and methodologies establishes this system as a significant advancement in the field of cybersecurity.

Software functionalities — explainability component

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As mentioned in the Introduction, the ultimate choice of the explanation method depends on the operational
 context and the needs of the user. Thus, it has been decided for the explainability component described to
 employ a number of various acknowledged explainability techniques. These methods have been briefly
 presented in this section in the alphabetical order.

138 Accumulated Local Effects (ALE)

- ¹³⁹ Type of explainer: global, model-agnostic.
- ¹⁴⁰ This explainer assesses the effects of individual features on model predictions across the data distribution,
- accumulating local effects to offer a global view of feature influence (2).

142 Scoped Rules (ANCHORS)

- ¹⁴³ Type of explainer: local, model-agnostic.
- ¹⁴⁴ The explainer identifies 'anchors', i.e., explanations in the form of rules, which are specific conditions that,
- when satisfied, predict the same outcome with high probability, and offers insights into what factors are
- ¹⁴⁶ most influential in a model's decision-making process (26).
 - Fig. 6 shows the explanations provided by means of the ANCHORS algorithm.

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Select explainer	Analyze
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Anchor: [Source ASN <= 9145.00', Input SNM	dP <= 505.00′, 'Destination ASN <= 2847.00′]
Precision: 0.8537	7735849056604
Coverage:	:: 0.0831
BACK EXPLAIN	



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148 Diverse Counterfactual Explanations (DICE)

- ¹⁴⁹ Type of explainer: local, model-agnostic.
- ¹⁵⁰ This explainer generates counterfactual explanations, offering alternative scenarios where slightly different
- input values would lead to a different prediction (19).

152 Explanation based on Decision Trees

- ¹⁵³ Type of explainer: both local and global, model-dependent.
- ¹⁵⁴ This explainer uses decision trees to simplify the model's decision-making process into an interpretable
- form, illustrating how various input features lead to different outcomes (25; 29).

156 Individual Conditional Expectation (ICE)

- ¹⁵⁷ Type of explainer: local, model-agnostic.
- ¹⁵⁸ The explainer visualizes the relationship between a feature and the prediction outcome for individual
- ¹⁵⁹ instances, by plotting how predictions change as a feature varies while other features are held constant (10).

160 Local Interpretable Model-Agnostic Explanations (LIME)

- ¹⁶¹ Type of explainer: local, model-agnostic.
- ¹⁶² This explainer generates explanations for individual predictions by approximating the underlying model
- 163 with an interpretable one, such as a linear model or decision tree, based on perturbations of the input
- data. This approach helps to find out which features significantly influence the output of complex models,
 - making it easier to understand why certain decisions or predictions are made (13; 18).
 - In Fig. 7, the explanation results given when choosing the LIME method have been presented.

Partial Dependence Plot (PDP)

- ¹⁶⁸ Type of explainer: global, model-agnostic.
- ¹⁶⁹ It provides insights into the effect of one or two features on the predicted outcome across the entire dataset,
- ¹⁷⁰ illustrating the average effect of these features, it isolates the relationship between the features and the
- outcome while averaging out the effects of all other features (7).

172 Permutation Feature Importance (PFI)

- ¹⁷³ Type of explainer: global, model-agnostic.
- This explainer assesses the impact of shuffling each feature on the accuracy of the model to determine its
- ¹⁷⁵ importance. By randomly permuting the values of each feature and observing the resulting decrease in
- ¹⁷⁶ model performance, PFI quantifies the significance of each feature in the model's predictions (4).



Figure 7. The explanations provided by LIME.

RuleFit method 177

- Type of explainer: global, model-dependent. 178
- This method employs decision rules generated from decision trees along with original features to construct 179
- a linear model that predicts the outcome. This approach combines the interpretability of rules with the 180
- predictive power of linear models, revealing the influence of individual features and rule conditions on the 181
- overall prediction (8). 182

Shapley Additive Explanations (SHAP) 183

- Type of explainer: local and global, model-agnostic. 184
- This method utilizes Shapley values from cooperative game theory to attribute the contribution of each 185
- feature in a prediction, providing a detailed and fair explanation of the model's output. This method allows 186
- for both individual explanations (local) and overall model behaviour insights (global), highlighting how 187
- different features impact the model's decision-making process (13; 15; 17). 188

Lastly, in Fig. 8, the way of presenting the explanations given by SHAP was illustrated.



Figure 8. The explanations provided by SHAP.

IMPACT FOR LAW ENFORCEMENT AGENCIES AND SOCIETY

This section evaluates the significant impact of deploying these information systems in LEAs, emphasizing 191 how their development addresses specific operational challenges faced by law enforcement officials, leading 192 to more informed decision-making and efficient resource allocation. The deployment of this advanced 193 NIDS significantly enhances the capabilities of LEAs in their cybersecurity efforts. By providing real-time 194 195 detection and analysis of potential cyber threats, the system empowers Agencies to preemptively identify and mitigate attacks that could compromise critical infrastructure or sensitive data. 196

Furthermore, the integration of the MITRE ATT&CK framework offers Law Enforcement a standard-197 ized, actionable intelligence format, facilitating more effective coordination and communication across 198 different jurisdictions and units. This is especially crucial in combating sophisticated cybercrime networks 199 that operate across borders. The system's comprehensive logging and reporting features also aid in forensic 200 investigations, enabling Agencies to trace the source of attacks, gather evidence, and prosecute offenders 201

with higher accuracy and efficiency. Consequently, the NIDS not only strengthens the cybersecurity posture of Law Enforcement Agencies but also enhances their investigative processes, ultimately contributing to

²⁰⁴ more robust national and international cyber defense strategies.

Recognizing the challenges LEAs face when applying AI/ML tools, there is a growing consensus among experts regarding the importance of the methods inherently explainable and transparent. Achieving explainability involves uncovering and presenting the reasoning behind algorithmic decisions in a manner that humans can understand and interpret.

In response to these concerns, ExpLEA-AIner, the presented solution for ensuring explainability, 209 interpretability, and transparency of AI/ML-based models, has been developed. ExpLEA-AIner enables 210 211 Law Enforcement professionals to benefit from a range of explainability methods. This approach empowers users to evaluate and compare different explanations, ultimately allowing them to make informed decisions 212 based on the most suitable interpretation method for their specific needs. The major benefit of the 213 module is that through the suite of integration microservices, preprocessing microservices and explanation 214 microservices it can offer xAI to the end-user seamlessly and in near-real-time. The user can choose a 215 datapoint present on a Kafka topic, or, with further integration, have a button allowing them to explain the 216 decision of an AI model with state-of-the-art methods present directly in the dashboard of their AI-based 217 system of choice. 218

While AI and ML technologies offer tremendous potential for enhancing Law Enforcement capabilities, addressing the challenges of transparency and explainability is essential to ensure accountability, maintain public trust, and maximize the benefits of these innovative tools in promoting public safety. Through initiatives like the proposed ExpLEA-AIner, the path toward achieving transparency and accountability in AI-driven Law Enforcement is within reach, contributing to the more responsible and effective use of these technologies in the future.

The development and implementation of the ExpLEA-AIner solution introduces several avenues for new research, particularly in the field of xAI within the context of Law Enforcement. This software opens the door to exploring how different explainability methods can be optimized for various types of data and scenarios encountered by Law Enforcement Agencies. Research can be directed towards understanding the impact of explainable AI on decision-making processes in high-stakes environments and how these insights can further refine AI/ML models for better accuracy and transparency.

ExpLEA-AIner significantly enhances the pursuit of existing research questions by providing a practical framework to assess and compare the decisions provided by AI systems through the lenses of different xAI approaches. It allows for empirical studies on the effectiveness of explainability in improving user trust and comprehension of AI-supported decisions, thereby contributing to the broader discourse on ethical use of algorithms in sensitive sectors.

In terms of changing daily practice for its users, ExpLEA-AIner democratizes access to complex AI/ML-based insights, enabling officers with varying degrees of technical expertise to understand and leverage AI tools confidently. This shift not only improves operational efficiency but also fosters a culture of transparency and accountability in the use of technology within Law Enforcement. As Law Enforcement Agencies increasingly turn to AI/ML solutions to enhance their capabilities, tools like ExpLEA-AIner will become indispensable for ensuring these technologies are used responsibly and effectively.

Lastly, the ExpLEA-AIner's approach to AI explainability has the commercial potential to influence the development of new products and services within the tech industry, particularly in areas requiring transparent AI solutions. By demonstrating the feasibility and value of explainable AI, it will encourage the emergence of spin-off companies focused on creating accessible and understandable AI technologies for various sectors beyond Law Enforcement, including healthcare, finance, and cybersecurity.

Ethical and Privacy Concerns

The deployment of AI in Law Enforcement is bound to raise significant ethical and privacy concerns. There 248 is the common worry that the use of AI for surveillance and data analysis can lead to unintended biases and 249 invasion of privacy if not properly managed. To mitigate these issues, the approach presented incorporates 250 strict data handling protocols and algorithmic transparency; i.e., the explainable AI component ensures 251 that each decision made by the system can be audited and understood by human operators, promoting 252 253 accountability. Once deployed in a real-world scenario, regular ethical reviews and adherence to legal standards concerning data privacy will be integral to the deployment strategy, ensuring that the system 254 upholds the rights and freedoms of individuals while enhancing public safety. 255

256 Future work

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²⁵⁷ Future enhancements for the proposed Network Intrusion Detection System focus on expanding its capabil-

²⁵⁰ ities to better handle encrypted traffic and zero-day attacks. Plans include integrating advanced adaptive

²⁵⁹ algorithms that can learn from emerging threats in real-time. Moreover, expanding the explainability

component to include more diverse AI methodologies as well as xAI evaluation metrics will enhance the

system's transparency and utility across different operational scenarios. It would also be very beneficial to

collaborate with academia and industry in order to explore new frontiers in cybersecurity and AI-driven

263 Law Enforcement technologies.

264 CONCLUSIONS

The integration of the innovative Network Intrusion Detection System presented in this paper enables real-time threat detection and analysis, significantly boosting the ability of Law Enforcement to respond to

²⁶⁷ cyber threats effectively.

However, to ensure accountability and maintain public trust, addressing the challenges of transparency and explainability in these AI-driven systems is crucial. Initiatives such as ExpLEA-AIner guide the way towards achieving transparency and accountability in AI-driven Law Enforcement tools. By promoting the explainability of AI actions and decisions, these initiatives contribute to a more responsible and effective use of AI technologies, ultimately enhancing public safety while adhering to ethical standards. This balanced approach ensures that the benefits of these innovative tools are maximized, fostering a safer and more secure environment.

This innovative approach and the tool have already been showcased to end-users at the hands-on sessions organized by the project, and will be further adjusted to their specific needs.

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